# A Statutory "Time Machine"

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# Why?

- The purpose of this talk is to give those implementing legal information systems for statutory law or regulations something to consider adding to their systems.
- It comes, in part, from my interest in the history of how patent and copyright law has evolved over time, which I've found helpful in teaching it to engineering and computer science students.
- I'm not aware of any current system that provides this capability, but in talking with a variety of users they have all said that is something they wished they had.

#### Need for a "time machine"

- Books provide a snapshot at a past time
- Online systems provide the current text
  - Sometimes also provide a history, but often inconvenient to use
- Statutory and administrative law not static
  - Doesn't make sense to link to the current version from a court opinion (although it is done)
  - Sometimes, seeing the progression of changes gives a better perspective of the current version

#### Need for a "time machine"

- Sometimes you want law as of a particular time
  - Time of a court opinion referencing it Is it still good law? How has it been changed?
  - Before and after a specific enactment
    What is it trying to accomplish, and how

#### Some legal material is different

- The "treatise loop"
  - 1. Treatise proposes approach to problem
  - 2. Court adopts the approach
  - 3. Treatise modified to discuss the opinion
- Sometimes, you can predict the future
  - Effective date after enactment
  - What has changed, and when?
- This is very different from, say, versions of a technical manual

#### Toy implementations

- Test collections, through 2005:
  - Title 17, Copyright, from 1976
  - Title 35, Patents, from 1952

Amendment rate interesting, but not overwhelming

- Text changes
- New sections
- Repealed sections
- Replaced sections

(I should note that this was done before David Hayes did his web site of copyright law versions, law.copyrightdata.com, in 2007.)

#### Current approach

- Database of all past versions of each section
  - Under a megabyte of text
  - Created by starting with original enactment
  - Hand-editing in each public law
  - Bulk could be done by a program, with human intervention for unusual things
- Tagged with public law that made change, date of enactment, and effective date
- Can select through Web interface or specify date in a URL for the section

### Adding time-based comparisons

- How has the section changes from one date to another:
  - From enactment to today?
  - From court opinion to today?
  - If pending bills are added, how they change today's law?
- Algorithm should be tailored to common forms of statutory amendment
  - Keep results from "going wild"
  - Special handling for replaced sections
- Aided by current display technology
  - Color or underline/strike-through
  - Big displays allow side-by-side
  - Dynamically changing

### Links to additional information

- Links could be provided to:
  - The "section-by-section" analysis of a bill in a committee report
  - Portions of Federal Register discussing an amended regulation
- Easy to link to full report, even jump-link to the analysis section
- Not that difficult to link to the particular discussion of a section, because of relatively-standard format for a committee report

#### Predicting the future

Indication that a section has been revised

- Comparison as of an effective date to today
- After effective date, past still available because it may still be applicable in litigation or other contexts
- No special handling required, just put in database
- User specifies times for display or comparison
- Indicated much like indicating past revision dates

Concept can be expanded to show pending legislation

# Addressing pending legislation

- Very hard to understand what is being done
- Often, text of bill only indicates replacement
- Sometimes, a section is replaced rather than specify a number of changes
- Committee report showing changes to existing law often too late

# Addressing pending legislation

- Pending legislation can be added to the database
  - Mostly-automatic conversion, with some touch-up
- Different ways of specifying
  - Specify a bill and click on a section
  - View a section and see pending bills
- Comparison to today or any past time

#### Final comments

- Simple, but powerful, idea
- Useful in a variety of contexts
  - Seeing the development of the law
  - Understanding the effects of court decisions
  - Seeing how things will change in the future
    Delayed effective dates
    Pending legislation
- May be particularly useful as an "app"
  - Tractable storage requirements
  - Instantaneous display changes (no network delay)